



WORLD BANK GROUP



uOttawa

June 18-21, 2018

Sixth Annual Global Network of Parliamentary Budget Officers (GN-PBO) Assembly: *A Budget Analysis Framework for Parliamentary Budget Offices*

The GN-PBO is a global practitioner network consisting of officers from agencies tasked with providing non-partisan budget and public finance analysis to parliaments.



GLOBAL NETWORK OF
PARLIAMENTARY BUDGET OFFICERS

SEMINAR OBJECTIVES:

The Assembly is a knowledge exchange activity that aims to: (a) share experience with respect to the design, mandate and functions of Parliamentary Budget Offices (PBOs); (b) finalize the Budget Analysis Framework for PBOs; and (c) undertake network business and decision making. This year the agenda for the GN-PBO Assembly will focus on finalizing the Budget Analysis Framework launched at the 2016 GN-PBO Assembly.

E-PBO PORTAL (e-pbo.org)

The e-PBO Portal is a virtual nexus for learning, information sharing and peer support within the practitioner community. Developed for and maintained by the GN-PBO, the ePBO Portal is a tool for community building.

ADMINISTRATIVE INFORMATION:

Information concerning administrative arrangements will be provided in a separate note. Administrative inquiries should be directed to Jessica Rached at jessica.rached@ifsd.ca

VENUE

INSTITUTE OF FISCAL STUDIES AND DEMOCRACY (IFSD)
115 SÉRAPHIN-MARION PVT., ROOM 107
UNIVERSITY OF OTTAWA
OTTAWA, CANADA

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

DAY ONE: MONDAY, JUNE 18, 2018			
SESSION	TIME	TITLE	CONTRIBUTORS
Registration	8:45 – 9:00 am	IFSD Conference Venue	
1	9:00 – 9:45 am	<p>Introduction and Welcome Remarks:</p> <ul style="list-style-type: none"> → Introduction to the meeting → Delegates’ Introductions → Expectation Setting → Expected Learning Outcomes <p>Update from the GN-PBO Stewards:</p> <ul style="list-style-type: none"> → Take stock of the GN-PBO Community of Practice → Assess progress on last year’s goals → Update delegations on the on e-PBO portal: format, content, accessibility, information repository, networking potential 	<ul style="list-style-type: none"> → Mitchell O’Brien, Senior Governance Specialist, The World Bank → Kevin Page, IFSD @uOttawa, Canada → Ermal Vila, The World Bank
2	9:45 – 10: 30 pm	<p>Leadership Group Preparation:</p> <p>In this session, members will join a leadership group and work together to understand their leadership group’s role during the Assembly:</p> <ul style="list-style-type: none"> → <i>Activists</i> These community members will act as the guardians of voices throughout the Assembly (i.e. the interests of GN-PBO members unable to participate in-person) and provide just-in-time support to advancing the Assembly’s knowledge agenda. → <i>Social Reporters</i> These community keepers will discuss and keep records (using various media) of the insights and meeting outputs that need be captured and recorded for the benefit of GN-PBO members unable to participate in person. 	<ul style="list-style-type: none"> → Facilitator: Mitchell O’Brien, Senior Governance Specialist & Ermal Vila, Parliamentary Consultant, The World Bank

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

	10:30 - 11:00 am	Mid-Morning Break Coffee, tea and refreshments	
3	11:00 am – 12: 30 pm	<p>Framework on Budget Analysis for Parliamentary Budget Offices</p> <p><i>Background:</i> A Working Group was tasked during the 2016 GN-PBO Assembly with developing draft standards and guidance on budget analysis with a special focus on:</p> <ul style="list-style-type: none"> ○ Estimate & budgetary expenditure analysis ○ Revenue analysis with a special focus on tax analysis ○ Analysis of annual budgets on the basis of prioritization, robustness, and sustainability ○ Analysis of the medium-term expenditure framework; and ○ Outcomes-based budgeting. <p>The Working Group presented their during the 2017 GN-PBO Assembly. The outline for the Budget Analysis Framework received ‘in principle’ endorsement during the Assembly. It was decided that the comment period for the outline would remain open for an additional period and the Working Group and partners would use the intervening period to develop a more comprehensive Framework using the endorsed outline. The draft Framework on Budget Analysis has been available for comment on e-PBO.org since the last GN-PBO Assembly (June 2017).</p> <p>In this session, Working Group members will share the expanded Budget Analysis Framework with the Assembly.</p>	→ Working Group Members & Partners
	12:30 – 1:30 pm	Family Photo & Lunch	
4	1:30 – 3:30 pm	<p>Framework on Budget Analysis: Mapping of community expertise</p> <p>In this session, the GN-PBO will explore practical applications of the Budget Analysis Framework with a focus on sharing experience and mapping member expertise.</p>	<p>→ Moderator: Mitchell O’Brien, The World Bank</p> <p>→ Phyllis Makau, Director, Kenya Parliamentary Budget Office</p>

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		<ul style="list-style-type: none"> ○ GN-PBO Glossary of terms ○ Member Analysis Mapping Exercise 	
	3:30 – 4:00 pm	<p>Afternoon Break Coffee, tea and refreshments</p>	
5	4:00 – 5:00 pm	<p>Roundtable on Recent Parliamentary Budgeting Developments</p> <p>With special focus on new members of the GN-PBO, this panel is designed to share practices and developments from PBOs who are new to the GN-PBO.</p> <p>The following questions will guide our discussion:</p> <ul style="list-style-type: none"> → What types of analysis does the PBO perform and what tools does it use? → Does the PBO face specific challenges that they are hoping the knowledge and experience within the GN-PBO network can help them overcome? 	<p>→ Moderator: Sahir Khan, IFSD @uOttawa</p> <p>→ Panelists: PBO Representatives from Armenia, Cambodia</p>
6	5:00 – 5:45pm	<p>Leadership Group Reflections</p> <p>In this session, you will reflect on the day’s sessions through the lens of your Leadership Group and prepare brief feedback for tomorrow:</p> <ul style="list-style-type: none"> → <i>Activists</i> will work together to address any unfinished business arising from the day’s deliberations. → <i>Social Reporters</i> will discuss and keep records of the insights and meeting outputs that need to be captured and recorded on the e-PBO and recapped to the community the following day. 	
End of Day 1			

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

DAY TWO: TUESDAY, JUNE 19, 2018

SESSION	TIME	TITLE	CONTRIBUTORS
7	9:00 - 9:30am	<p>Social Reporters Report Back Report on previous day's reflections and community activities from Day 1</p> <p>Acitivists Report Back Report on the progress made in addressing unfinished business from the previous day</p>	<p>→ Social Reporters Leadership Group</p> <p>→ Activists Leadership Group</p>
8	9:30 – 11:00 am	<p>Economic Analysis</p> <p>PBOs provide macroeconomic forecasts and report on risks associated with proposed government policies and bills.</p> <p>In this session, we will explore tools and approaches used by GN-PBO members to verify the government's:</p> <ul style="list-style-type: none"> → Economic outlook, including fiscal risks → Adherence to fiscal rules → Ability to achieve targets (e.g. inflation, exchange rates etc.) <p>Presentations followed by Q & A</p>	<p>→ Randall Bartlett, IFSD@uOttawa</p> <p>→ Millicent Ojiambo-Makena, Fiscal Analyst, Kenya Parliamentary Budget Office</p>
	11:00 – 11:30 am	Mid-Morning Break , Coffee, tea and refreshments	
9	11:30 – 1:00 pm	<p>Costing proposed legislation and existing expenditures</p> <p>PBOs can produce independent cost estimates related to specific programs and policy measures. They can determine how proposed legislation can affect both government expenditure and revenue, and how new legislation will affect future budgets.</p> <p>In this session, we will:</p>	<p>→ Azfar Ali Khan, IFSD @uOttawa</p>

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		<ul style="list-style-type: none"> → Discuss the information asymmetry between between the executive and legislative branches of governments and the benefits of costing legislative proposals for the legislature → Undertake a cost-estimation exercise based on a real public policy case leveraging a comparative methodology <p>Presentations followed by Q & A</p>	
	1:00 – 2:00 pm	Lunch	
10	2:00 – 3:30 pm	<p>Agents of Parliament, Independence and Funding Constraints</p> <p>Autonomy is a critical element for a well functioning PBO. In order to achieve proper autonomy, PBOs need sufficient monetary, material and human resources. If the resources are insufficient, these offices may risk their sustainability and the quality and scope of their work. How do agents of parliament manage and maintain their independence? What role can a legislature play in supporting the work of these independent agents?</p> <p>In this session, you will:</p> <ul style="list-style-type: none"> → Analyze Canada’s PBO’s early challenges, especially regarding funding and independence → Discuss the global trends regarding PBO independence <p>Presentation followed by Q & A</p>	<ul style="list-style-type: none"> → Sahir Khan & Helaina Gaspard, IFSD → Pepukai Chivore, Macroeconomic Analyst, Zimbabwe Parliament Budget Office
	3:30 – 3:45 pm	Afternoon Break, tea and refreshments	
11	3:45 – 4:30 pm	<p>Leadership Group Reflections</p> <p>Reflect on the day’s session through the lens of your Leadership Group and prepare brief feedback for tomorrow:</p>	

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		<ul style="list-style-type: none"> → <i>Activists</i> will work together to address any unfinished business arising from the day's deliberations → <i>Social Reporters</i> will discuss and keep records of the insights and meeting outputs that need to be captured and recorded on the e-PBO and recapped to the community the following day. 	
End of Day 2			

DAY THREE: WEDNESDAY, JUNE 120, 2018			
SESSION	TIME	TITLE	CONTRIBUTORS
12	9:00- 9:30am	<p><i>Social Reporters Report Back</i> Report on previous day's reflections and community activities from Day 2</p> <p><i>Acitivists Report Back</i> Report on the progress made in addressing unfinished business from the previous day</p>	<ul style="list-style-type: none"> → <i>Social Reporters</i> Leadership Group → <i>Activists</i> Leadership Group
13	9:30 – 10:45 am	<p>IFSD's Citizen Budget Tool</p> <p>The Citizen Budget tool was designed to offer an insider's perspective on the political and fiscal tradeoffs inherent to budgeting using a government's actual revenue, expenditure, and debt data, as well as economic assumptions. With both public and expert systems, the tool can be useful to citizens and practitioners.</p> <p>In this session, you will:</p> <ul style="list-style-type: none"> → Explore the Citizen Budget platform and evaluate its ability to aggregate citizen preferences → Test the expert system and evaluate the ease and feasibility of managing economic and related assumptions that inform the tool's predictive capacity 	<ul style="list-style-type: none"> → Sahir Khan, IFSD @uOttawa

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		Presentation followed by Q & A	
	10:45 – 11:00 am	Mid-Morning Break , Coffee, tea and refreshments	
14	11:00 – 12:30 pm	<p>Revenue</p> <p>Fiscal forecasts are generally projections of public revenue and expenditure. They measure budgetary balance and how it is expected to change in subsequent years. Governments are expected to provide revenue forecast data and medium-term targets.</p> <p>In this session, we will explore how to:</p> <ul style="list-style-type: none"> → Assess a government’s adherence to tax revenue targets → Assess a government’s ability to achieve revenue targets → Determine if a government complies with tax legislation → Assess efficiency and equity of the tax measures (adequacy to deliver targets) <p>Presentation followed by Q & A</p>	→ Scott Cameron , Advisor, Office of the Parliamentary Budget Officer, Canada
	12:30 – 2:00 pm	Lunch	
15	2:00 – 3:00 pm	<p>Expenditure</p> <p>Analyzing expenditures enables a PBO to assess the allocative efficiency of a government’s stated priorities against its spending commitments. Such expenditure analysis can leverage a variety of variables and frameworks.</p> <p>In this session we will explore tools and forms of analysis to:</p> <ul style="list-style-type: none"> → Assess the realism of a government’s expenditure targets → Determine if a government is achieving its fiscal targets, e.g. projected budget deficit, medium term fiscal targets 	<p>→ Carleigh Malanik-Busby, Advisor, Office of the Parliamentary Budget Officer, Canada</p> <p>→ Jelena Plocic, Researcher, Serbia Parliamentary Budget Office</p> <p>→ Asha Jenje, Zimbabwe Parliament Budget Office</p>

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		Presentation followed by Q & A	
	3:00 – 3:30 pm	Afternoon Break, tea and refreshments	
16	3:30 – 5:00 pm	<p>Public Expenditure Reforms – A Global Perspective</p> <p>Public spending reform has come to the forefront of the policy agenda in advanced and developing economies alike. Despite the different circumstances, the common denominator across these country groups is the need to balance the provision of needed public services with the goals of ensuring long-term fiscal sustainability and maintaining a tax burden that does not harm growth.</p> <p>In this session you will explore:</p> <ul style="list-style-type: none"> → Existing types of public expenditure reforms → Analysis of KPIs as a means of measuring reforms and budget implementation <p>Presentation followed by Q & A</p>	<ul style="list-style-type: none"> → Sulaiman, Kiggundu, Director, Uganda PBO → Viktor Maziarchuk, Head, Financial and Economic Analysis Office, Parliament of Ukraine
17	5:00 – 5:30 pm	<p>Leadership Group Reflections</p> <p>In this session, you will reflect on the day’s sessions through the lens of your Leadership Group and prepare brief feedback for tomorrow:</p> <ul style="list-style-type: none"> → <i>Activists</i> will work together to address any unfinished business arising from the day’s deliberations. → <i>Social Reporters</i> will discuss and keep records of the insights and meeting outputs that need to be captured and recorded on the e-PBO and recapped to the community the following day. 	
End of Day 3			
Group Dinner starts at 7 PM (Venue to be announced during the Assembly)			

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

DAY Four: THURSDAY, JUNE 21, 2018			
SESSION	TIME	TITLE	CONTRIBUTORS
18	9:00 – 9:30 am	<p>Social Reporters Report Back Report on previous day’s reflections and community activities from the conference</p> <p>Acitivists Report Back Report on the progress made in addressing unfinished business from the conference</p>	<p>→ Social Reporters Leadership Group</p> <p>→ Activists Leadership Group</p>
19	9:30 – 10:30 am	<p>Allocation relative to MTEF & LTEF</p> <p>Governments prepare Long Term/Medium Term Plans with the intention of linking them to their budget and priorities to demonstrate progress and consistency in their commitments and mandate.</p> <p>In this session, you will explore the consistency of the budget to medium term plans through:</p> <ul style="list-style-type: none"> → Priority Areas → Sectorial → Departments → Programs → Outcomes → Stakeholder Analysis (Gender, minority groups etc.) <p>Presentation followed by Q & A</p>	<p>→ J. Quitoe Junius, Technical Assistant To Director, Liberia Legislative Budget Office</p> <p>→ Mmapula Brendah Sekatane, Policy Analyst, South Africa Parliamentary Budget Office</p>
	10:30 – 11:00 am	Mid-Morning Break , Coffee, tea and refreshments	

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

20	11:00 – 12:30 pm	<p>Fiscal Sustainability</p> <p>Fiscal sustainability refers to a state of a constant government debt-to-GDP ratio. Governments should provide information on fiscal performance and targets for the medium term in the budget. This type of analysis can assess the realism of fiscal deficit targets.</p> <p>In this session, we will explore different methodologies applied to conduct this type of analysis.</p> <p>Presentation followed by Q & A</p>	→ Phyllis Makau , Director, Kenya PBO
	12:30-1:30pm	Lunch	
21	1:30 – 2:45 pm	<p>Individual Case Clinics:</p> <p>Case clinics are an opportunity for the GN-PBO community to engage in problem-based learning by applying their own experiences to support their peers in addressing a particular issue or challenge.</p> <p>Drawing on the experiences of existing PBOs, this session is designed to address a series of questions in a case study format:</p> <ul style="list-style-type: none"> → What were the principle challenges you faced in establishing your office (e.g. legislation, political resistance, lack of stakeholder engagement, lack of knowledgeable staff etc.)? → How did you work to engrain your office in the existing parliamentary ecosystem, i.e. how did you make your office a relevant resource? → How did you leverage the GN-PBO community and other peer offices to support you in your mandate? → How did you determine which reports you would produce, when and how? → What lessons have you learned about the design and communication of outputs? → Do you track your outcomes? How can this be useful for continued improvement of your office? 	→ Facilitators: Ermal Vila, Sahir Khan, Helaina Gaspard

Sixth Annual Global Network of Parliamentary Budget Offices (GN-PBO) Assembly

		<p>→ How did you engage stakeholders (e.g. parliamentarians, media, citizens, experts)?</p> <p>→ What are some best-practices that you think promote the viability, credibility, accountability and transparency of a PBO?</p> <p><i>Methodology:</i></p> <ul style="list-style-type: none"> ✓ Case Clinic: ✓ Case Clinic: ✓ Case Clinic: 	
	2:45 -3:00 pm	Afternoon Break , Coffee, tea and refreshments	
22	3:00 – 3:45 pm	<p>Presentation of Value Creation Stories</p> <p>In this session, a selected set of delegations will present their value creation stories to the assembly. All delegations are encouraged to upload their stories to the e-PBO platform.</p> <p>The network’s most important resource is its members. In this session, the Assembly will hear directly from its members on the challenges and achievements of their PBOs.</p>	→ GN-PBO Country Delegations
23	3:00 – 3:45 pm	<p>The Way Forward</p> <p>From the <i>Activists’</i> report, participants will work in groups of 2-3 members to identify emerging priority areas for the future work of the GN-PBO community, including subject areas and willingness to participate in various activities.</p>	→ Ermal Vila , The World Bank
End of Assembly			